

**A-Engrossed**  
**Senate Bill 1048**

Ordered by the Senate May 11  
Including Senate Amendments dated May 11

Sponsored by COMMITTEE ON RULES

**SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Establishes Ending Homelessness Advisory Council within Housing and Community Services Department. Establishes Ending Homelessness Account separate and distinct from General Fund. Continuously appropriates account moneys to council.

Expands membership on interagency coordinating council. Revises duties of council.

Changes target date for achieving food security within state. Expands membership and revises membership qualifications for Hunger Relief Task Force. Changes quorum requirement for task force. Eliminates requirement for selection of officers and director. Eliminates monthly meeting requirement.

**A BILL FOR AN ACT**

1  
2 Relating to the coordination of social service efforts; creating new provisions; amending ORS  
3 458.525, 458.530, 458.532 and 458.545; and appropriating money.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1. The Legislative Assembly finds and declares that:**

6 **(1) It is the policy of this state that all people should have the opportunity to be at home**  
7 **in their communities and be physically, emotionally and economically happy.**

8 **(2) The means of achieving the policy declared in subsection (1) of this section cannot**  
9 **be found in just one federal or state agency.**

10 **(3) It is the policy of this state to provide and encourage activities and programs neces-**  
11 **sary to fulfill the policy declared in subsection (1) of this section and to guide the establish-**  
12 **ment, implementation and operation of activities and programs designed to alleviate or**  
13 **eradicate homelessness in this state. These programs and activities shall be initiated, pro-**  
14 **moted and developed through:**

15 **(a) Volunteers and volunteer groups;**

16 **(b) Public and private not-for-profit organizations;**

17 **(c) Partnership with local governmental agencies;**

18 **(d) Coordinated efforts of state agencies;**

19 **(e) Coordination and cooperation with federal programs;**

20 **(f) The business community;**

21 **(g) Partnership with private health and social service agencies; and**

22 **(h) A designated state entity that will encourage and work with the homeless and with**  
23 **organizations working with the homeless, will coordinate state, local and private programs,**  
24 **will encourage and monitor federal programs and will act as an advocate for the homeless**  
25 **in Oregon.**

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1       **SECTION 2.** (1) There is created within the Housing and Community Services Department  
2 the Ending Homelessness Advisory Council consisting of not more than 28 members ap-  
3 pointed as follows:

4       (a) The President of the Senate shall appoint one member from among members of the  
5 Senate.

6       (b) The Senate Minority Leader shall appoint one member from among members of the  
7 Senate.

8       (c) The Speaker of the House of Representatives shall appoint one member from among  
9 members of the House of Representatives.

10       (d) The House Minority Leader shall appoint one member from among members of the  
11 House of Representatives.

12       (e) The Director of the Housing and Community Services Department, in collaboration  
13 with the Director of Human Services, shall appoint the following:

14       (A) One member representing the Department of Human Services, Office of Mental  
15 Health and Addiction Services.

16       (B) One member representing the Department of Human Services with expertise on is-  
17 sues affecting health services.

18       (C) One member representing the Department of Education, with expertise on medical  
19 assistance programs.

20       (D) One member representing the Department of Education, with expertise on education  
21 programs for the homeless.

22       (E) One member representing a statewide food bank.

23       (F) One member representing the religious community.

24       (G) One member representing an advocacy group for runaway youth.

25       (H) One member representing the Community Action Directors of Oregon.

26       (I) One member representing an advocacy group for housing and the homeless.

27       (J) Four members representing local Oregon continuums of care.

28       (K) One member representing homebuilders.

29       (L) One member representing an organization that provides assistance to nonprofit  
30 housing development.

31       (M) One member representing a public housing authority.

32       (N) Three members representing direct service providers.

33       (O) One member representing the Housing and Community Services Department.

34       (P) One member representing the Department of Corrections.

35       (Q) One member representing the Department of Community Colleges and Workforce  
36 Development.

37       (R) Not more than two members in addition to the members appointed under subpara-  
38 graphs (A) to (Q) of this paragraph.

39       (2) The term of a nonlegislative member of the council is three years. If there is a va-  
40 cancy for any cause, the appointing authority shall make an appointment to become imme-  
41 diately effective.

42       (3) Fourteen members of the council shall constitute a quorum for the transaction of  
43 business.

44       (4) Notwithstanding ORS 171.072, members of the council who are members of the Leg-  
45 islative Assembly are not entitled to mileage expenses or a per diem and serve as volunteers

1 on the council. Other members of the council are not entitled to compensation or re-  
2 imbursement for expenses and serve as volunteers on the council.

3 **SECTION 3.** (1) The Ending Homelessness Advisory Council shall:

4 (a) Serve as the designated state entity planning for ending homelessness.

5 (b) Serve within state government and in the state at large as an advocate for homeless  
6 persons.

7 (c) Develop a 10-year plan to end homelessness.

8 (d) Provide leadership for, and collaborate with, local plans to end homelessness.

9 (e) Articulate implementation strategies focused on achievable outcomes.

10 (f) Recommend and promote effective interagency collaboration and system integration.

11 (g) Recommend needed policy, regulatory and resource distribution changes.

12 (h) Cosponsor an annual conference and workforce development initiatives.

13 (i) Make recommendations in relation to providing oversight that will ensure account-  
14 ability, results and sustained success.

15 (j) Develop specific proposals and recommendations for action for presentation to the  
16 Governor and the Legislative Assembly.

17 (k) Prepare and disseminate an annual report on the status of homelessness in this state,  
18 efforts being made to alleviate and eradicate homelessness and proposals and recommen-  
19 dations for increasing progress toward the eradication of homelessness.

20 (2) The council may accept gifts and grants from public and private sources. Moneys  
21 from gifts and grants accepted by the council shall be deposited to the Ending Homelessness  
22 Account established under section 4 of this 2005 Act.

23 **SECTION 4.** (1) The Ending Homelessness Account is established in the State Treasury,  
24 separate and distinct from the General Fund. Interest earned by the account shall be cred-  
25 ited to the account.

26 (2) The account shall consist of any gifts or grants deposited under section 3 of this 2005  
27 Act and any other moneys available to the account.

28 (3) Moneys deposited to the account are continuously appropriated to the Ending  
29 Homelessness Advisory Council for use as determined by the council in carrying out the  
30 duties, functions and powers of the council.

31 **SECTION 5.** ORS 458.525 is amended to read:

32 458.525. (1) *[The Housing and Community Services Department shall serve as the lead agency to*  
33 *coordinate state efforts in meeting the problem of hunger.]* The Director of the Housing and Commu-  
34 nity Services Department shall establish an interagency coordinating council *[consisting of repre-*  
35 *sentatives of]*. **The council shall consist of:**

36 (a) **One representative from each of the following:**

37 (A) The Housing and Community Services Department[,];

38 (B) The Department of Corrections[,];

39 (C) The Economic and Community Development Department[,];

40 (D) The State Commission on Children and Families[,];

41 (E) The Department of Education[,];

42 (F) The State Department of Agriculture *[and]*;

43 (G) **The Employment Department;**

44 (H) **The Department of Veterans' Affairs;**

45 (I) **The Department of Transportation;**

1       **(J) The Oregon Youth Authority;**

2       **(K) The Department of Community Colleges and Workforce Development; and**

3       **(L) The Department of Justice; and**

4       **(b) Three representatives of the Department of Human Services. Of the three represen-**  
5 **tatives:**

6       **(A) One shall be a department employee with expertise on issues affecting services to**  
7 **adults and families;**

8       **(B) One shall be a department employee with expertise on issues affecting health ser-**  
9 **vices; and**

10       **(C) One shall be a department employee with expertise on issues affecting services to**  
11 **seniors and persons with disabilities.**

12       (2) The administrative heads of the agencies listed in subsection (1) of this section shall serve  
13 on the council or shall designate an agency representative who has an agency policy-making role  
14 affecting hunger, food programs, nutrition, **homelessness** and related areas.

15       (3) The council shall be responsible for:

16       (a) *[Implementing]* **Receiving** recommendations of the Hunger Relief Task Force **and the Ending**  
17 **Homelessness Advisory Council and implementing those recommendations as the interagency**  
18 **coordinating council considers appropriate to ensure the coordination of hunger relief and**  
19 **homelessness relief efforts by state agencies;**

20       (b) Ensuring that food and nutrition programs **and programs for the homeless** operate effi-  
21 ciently and effectively;

22       (c) Monitoring federal programs;

23       (d) Encouraging coordination of state and local programs and of public and private organizations  
24 engaged in **antipoverty programs with special emphasis on** food distribution programs **and pro-**  
25 **grams for the homeless;** and

26       (e) Making recommendations to affected agencies and programs.

27       (4) The Director of the Housing and Community Services Department, **in collaboration with**  
28 **the Director of Human Services**, shall convene council meetings at least quarterly.

29       **SECTION 6.** ORS 458.530 is amended to read:

30       458.530. (1) The Legislative Assembly finds and declares that it is the policy of this state that:

31       (a) Hunger is defined as the state of being unable to obtain a nutritionally adequate diet from  
32 nonemergency food channels. Hunger is not one discrete event. Hunger is a series of events that  
33 lead up to and follow a lack of adequate food intake. It is the process in which people become at  
34 risk of hunger, attempt to cope with the problem and suffer a variety of health and social conse-  
35 quences.

36       (b) All persons have the right to be free from hunger.

37       (c) Freedom from hunger means all persons have food security, that is, the means to obtain a  
38 nutritionally adequate diet through conventional food sources at all times.

39       (d) All persons in Oregon have food security by the year *[2000]* **2015**.

40       (2) The Legislative Assembly declares that the policy of this state is to provide and encourage  
41 activities and programs necessary to fulfill the commitment stated in subsection (1) of this section  
42 and that the purpose of policies stated in this section is to provide a guide for the establishment,  
43 implementation and operation of activities and programs designed to alleviate or eradicate hunger  
44 in this state. It further declares that the activities and programs shall be initiated, promoted and  
45 developed through:

- 1 (a) Volunteers and volunteer groups;
- 2 (b) Public and private not-for-profit organizations;
- 3 (c) Partnership with local governmental agencies;
- 4 (d) Coordinated efforts of state agencies;
- 5 (e) Coordination and cooperation with federal programs;
- 6 (f) Partnership with private health and social service agencies; and
- 7 (g) A designated state [*agency*] **entity** that will encourage and work with the hungry and or-
- 8 ganizations working with the hungry, that will coordinate state, local and private programs, that
- 9 will encourage and monitor federal programs and that will act as an advocate for the hungry in
- 10 Oregon.

11 **SECTION 7.** ORS 458.532 is amended to read:

12 458.532. (1) The Hunger Relief Task Force is established in the Housing and Community Services

13 Department. The task force shall consist of [24] **not more than 28** members appointed as follows:

14 [*(a) Two Senators, one each appointed by the President of the Senate and the Minority Leader of*

15 *the Senate;*]

16 [*(b) Two Representatives, one each appointed by the Speaker of the House of Representatives and*

17 *the Minority Leader of the House of Representatives; and*]

18 [*(c) The Director of the Housing and Community Services Department shall appoint one member,*

19 *unless otherwise indicated, from each of the following:*]

20 [*(A) The Department of Education Child Nutrition Program;*]

21 [*(B) The Department of Human Services Food Stamp Program;*]

22 [*(C) The Department of Human Services Women, Infants and Children (WIC) Program;*]

23 [*(D) The State Department of Agriculture;*]

24 [*(E) Oregon Food Bank;*]

25 [*(F) United Way of the Columbia-Willamette;*]

26 [*(G) The Human Rights Coalition;*]

27 [*(H) A student from an institution of higher education;*]

28 [*(I) The Community Action Directors of Oregon;*]

29 [*(J) The retail food industry;*]

30 [*(K) The grower and processor food industry;*]

31 [*(L) A direct service provider;*]

32 [*(M) The Association of Oregon Counties;*]

33 [*(N) The migrant community;*]

34 [*(O) Three members from the religious community; and*]

35 [*(P) No more than six additional persons.*]

36 **(a) The President of the Senate shall appoint one member from among members of the**

37 **Senate.**

38 **(b) The Senate Minority Leader shall appoint one member from among members of the**

39 **Senate.**

40 **(c) The Speaker of the House of Representatives shall appoint one member from among**

41 **members of the House of Representatives.**

42 **(d) The House Minority Leader shall appoint one member from among members of the**

43 **House of Representatives.**

44 **(e) The Director of the Housing and Community Services Department, in collaboration**

45 **with the Director of Human Services, shall appoint the following:**

1 (A) One member representing the Department of Education with experience in child nu-  
2 trition programs.

3 (B) One member representing the Department of Human Services with experience in food  
4 stamp programs.

5 (C) One member representing the Department of Human Services with experience in the  
6 Women, Infants and Children Program.

7 (D) One member representing the State Department of Agriculture.

8 (E) One member representing a statewide food bank.

9 (F) One member representing United Way of America or a successor organization.

10 (G) One member representing an Oregon low-income advocacy group.

11 (H) One member who is a student from an institution of higher education.

12 (I) One member representing the Community Action Directors of Oregon.

13 (J) One member representing the retail food industry.

14 (K) One member representing the grower and processor food industry.

15 (L) One member that is a direct service provider.

16 (M) One member representing the county level of government.

17 (N) One member representing the migrant community.

18 (O) Three members representing the religious community.

19 (P) One member representing the Housing and Community Services Department.

20 (Q) Not more than six members in addition to the members appointed under subpara-  
21 graphs (A) to (P) of this paragraph.

22 [(2) *Of the members described in subsection (1)(c) of this section, at least one member shall be a*  
23 *member of a minority ethnic group and at least two members shall be representatives of rural areas*  
24 *and areas of eastern Oregon.*]

25 [(3)] (2) A member serves for a three-year term. A member may be reappointed.

26 [(4)] (3) If there is a vacancy for any cause, the appointing authority shall make an appointment  
27 to become immediately effective for the unexpired term. The appointing authority may appoint a  
28 replacement for any member of the task force who misses more than two consecutive meetings of  
29 the task force.

30 [(5) *The task force shall select one member as chairperson and one member as vice chairperson, for*  
31 *such terms and with duties and powers as the task force determines necessary for the performance of*  
32 *the functions of such offices.*]

33 [(6)] (4) [*Twelve members shall constitute*] **Fourteen members shall constitute** a quorum for the  
34 transaction of business.

35 [(7) *The task force shall meet at least once each month at a place, day and hour determined by the*  
36 *task force. The task force also shall meet at other times and places specified by the call of the chair-*  
37 *person or of a majority of the members of the task force.*]

38 [(8) *The task force may appoint a director to serve at the pleasure of the task force and with duties*  
39 *determined by the task force.*]

40 [(9)] (5) In addition to other funds made available for the work of the task force, the task force  
41 may accept gifts and grants from public and private sources to be used to carry out the purposes  
42 for which the task force exists and to alleviate hunger in the state.

43 [(10)] (6) [*The moneys received under subsection (9) of this section shall be deposited in a special*  
44 *account, separate and distinct from the General Fund, to be named the Hunger Relief Account which*  
45 *account is established.*] **The Hunger Relief Account is established in the State Treasury, sepa-**

1 **rate and distinct from the General Fund. Interest earned by the account shall be credited**  
 2 **to the account. The moneys received under subsection (5) of this section shall be deposited**  
 3 **to the account.** All moneys in the account [*and all earnings thereon*] are continuously appropriated  
 4 to the Hunger Relief Task Force to be used together with any federal funds that may be available  
 5 to carry out the work of the task force and to alleviate hunger in the state.

6 **SECTION 8.** ORS 458.545 is amended to read:

7 458.545. The Hunger Relief Task Force shall:

8 (1) Function as the designated state [*unit*] **entity** on hunger.

9 (2) Serve within government and in the state at large as an advocate for hungry persons.

10 (3) Participate in coordinating the effective and efficient provision of services to hungry citizens  
 11 so that the services will be readily available to the greatest number over the widest geographic  
 12 area; assure that information on these services is available in each locality, utilizing whenever  
 13 possible existing information services; and assure that each new service receives maximum publicity  
 14 at the time it is initiated.

15 (4) Have authority to study programs and budgets of all public agencies and those private  
 16 agencies willing to cooperate which provide services directed at the alleviation or eradication of  
 17 hunger. After such study, the task force shall make recommendations to the Governor, Legislative  
 18 Assembly and the agencies involved. Such recommendations shall be designed to provide coordi-  
 19 nation of programs for hungry persons, to avoid unnecessary duplication in provision of services, to  
 20 point out gaps in provision of services and to recommend ways of filling gaps in services. The task  
 21 force also shall recommend development of a comprehensive plan for delivery of services to hungry  
 22 persons. In carrying out these tasks, the task force shall coordinate its efforts with other advisory  
 23 groups or entities with similar or related responsibilities to avoid duplication of effort.

24 (5) Encourage, by expansion of existing activities and programs for the hungry, by school pro-  
 25 grams, by meals-on-wheels, by counseling or by other means, public and private development of nu-  
 26 trition programs for hungry citizens that prevent or minimize hunger and illness which is related  
 27 to hunger or nutritional deficiencies.

28 (6) Conduct research and other appropriate activities to determine:

29 (a) The dimensions of hunger in the state;

30 (b) The availability and accessibility of emergency food in all areas of the state;

31 (c) The opportunities for public and private partnerships in the areas of food and nutrition;

32 (d) The participation rates of eligible persons in all federal food programs, especially food  
 33 stamps;

34 (e) The identification of persons needing food and nutrition services who are not eligible under  
 35 existing programs;

36 (f) Barriers to the participation of eligible persons in food and nutrition programs; and

37 (g) The impact of economic changes on food and nutrition programs.

38 (7) Develop specific proposals and recommendations for action for presentation to the Governor  
 39 and the Legislative Assembly.

40 (8) Prepare and disseminate an annual report on the status of hunger in the state, efforts being  
 41 made to alleviate and eradicate hunger, and proposals and recommendations for strengthening  
 42 progress toward the eradication of hunger.

43 **SECTION 9. The amendments to ORS 458.532 (1) by section 7 of this 2005 Act apply to**  
 44 **appointments made on or after the effective date of this 2005 Act.**